

Message Text

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43

ACTION L-03

INFO OCT-01 EUR-25 ADP-00 CAB-09 CIAE-00 COME-00 DODE-00

EB-11 INR-10 NSAE-00 RSC-01 FAA-00 SS-15 NSC-10 PA-03

PRS-01 USIA-12 IO-12 AF-10 ARA-11 EA-11 NEA-10 DOTE-00

OIC-04 RSR-01 /160 W

----- 067246

R 301018 Z APR 73

FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC 6856

INFO AMEMBASSY BONN

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMCONSUL MONTREAL

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY STOCKHOLM

AMEMBASSY THE HAGUE

C O N F I D E N T I A L COPENHAGEN 0887

MONTREAL FOR USREP ICAO

DEPARTMENT FOR L - BROWER/ FELDMAN FROM HUFFMAN

E. O. 11652 GDS

TAGS: PINS, PFOR, ETRN

SUBJECT: CIVAIR: AIR SECURITY CONVENTION CONSULTATIONS

1. COPENHAGEN CONSULTATIONS INCLUDED REPS OF CANADA
(MILLER AND WALLIS), DENMARK (PETERSEN AND ALKEN)
FINLAND (KETOKOSKI), NOWAY (NOER), SWEDEN (DANELIUS),
FRG (HOLDERBAUM) AND USA (HUFFMAN AND GAITHER).

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2. AT OUTSET, PETERSEN WHO CHAIRED MEETING, ANNOUNCED NORDIC GROUP HAD SENT AIDE MEMOIRES IN MID- APRIL TO TWENTY STATES (WHICH HE DECLINED TO NAME) IN THE MIDDLE EAST, AFRICA, ASIA, LATIN AMERICA AND TO ONE IN EASTERN EUROPE. AIDE MEMOIRE, COPY OF WHICH WAS FURNISHED US, STATES NORDICS FLEXIBLE REGARDING INSTITUTIONAL MACHINERY FOR INDEPENDENT CONVENTION AND REQUESTS ADDRESSEES VIEWS, REGARDING POSSIBLE ALTERNATIVE OF USING COMMISSION OF EXPERTS AS FACT FINDING BODY IN LIEU OF ICAO COUNCIL AND USING " COUNCIL COMPOSED OF STATES, PARTIES" AS RECOMMENDATORY BODY. PETERSEN INDICATED THAT THOUGH NO RESPONSE YET RECEIVED THEY WOULD CONSTITUTE SIGNIFICANT FACTOR IN DEVELOPMENT OF FINAL NORDIC POSITION AT NORDIC CONSULTATIONS SCHEDULED FOR MAY 22.

3. PRIVATELY CITING ABSENCE WELL- INFORMED FINNISH/ NORWEGIAN REPS (THOSE PRESENT WERE NOTE- TAKERS ONLY) OTHER NORDIC REPS UNWILLING TO ENGAGE IN DETAILED DISCUSSION OF US/ CANADIAN PROPOSAL TO MODIFY NORDIC PROPOSALS. CONSEQUENTLY, WE DISCUSSED PROPOSALS GENERALLY AND THEN PRESENTED DETAILED MODIFICATIONS WITHOUT MUCH RESPONSIVE COMMENT FROM NORDICS. THERE SEEMED GENERAL RECEPTIVITY TO ADVANTAGES OF COMMISSION OF EXPERTS FOLLOWED BY CONFERENCE OF STATES THOUGH MOST REPS INDICATED COMMISSION SHOULD BE CONFINED TO FACT FINDING AND NOT BE REQUIRED TO MAKE RECOMMENDATIONS. ALL REPS ALSO EXPRESSED UNIFORM DISFAVOR OF PROPOSAL THAT CONFERENCE OF STATES MAKE RECOMMENDATIONS OTHER THAN TO STATE WHPC HAD CREATED PROBLEM . INDICATING PROPRIETARY FEELING TOWARD NORDIC PROPOSAL AND JUDICIOUS RESPECT FOR INTEGRITY OF NORDIC CONSULTATIVE PROCESS, NORDIC REPS INDICATED THEY WOULD INFORM US OF MODIFICATIONS WHICH THEY FOUND ACCEPTABLE IN EARLY JUNE. UNFORTUNATELY OUR STRONGLY STATED PREFERENCE FOR COMMISSION OF EXPERTS WILL BE CONSIDERED ALONG WITH RESPONSES TO AIDE MEMOIRE WHICH WILL PROBABLY BE EXTREMELY CAUTIOUS IF NOT NEGATIVE.

4. IN OUR VIEW, EVEN IF PROPOSAL SUFFICIENTLY MODIFIED TO MERIT OUR SUPPORT, WE BELIEVE SEVERE STAFF LIMITATIONS
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(CITED REPEATEDLY BY NORDICS) AND INSTITUTIONAL INERTIA OF NORDIC CONSULTATIVE PROCESS MAKE ACTIVE NORDIC PROMOTION OF THEIR PROPOSAL UNLIKELY. FRG, CANADIAN AND US REPS ALL INDICATED DESIRE TO PROVIDE WHATEVER ASSISTANCE WOULD BE APPROPRIATE.

5. NORDICS APPEARED GENERALLY RELUCTANT TO CONSIDER FURTHER MULTILATERAL CONSULTATIONS INCLUDING PROCEDURAL

CONSULTATIONS BEFORE CONFERENCE. THEY WERE QUITE ANIMATED, HOWEVER, REGARDING IMPORTANCE OF EARLY WESTERN AGREEMENT UPON CANDIDATES FOR CHAIRMEN OF ASSEMBLY AND CONFERENCE.

6. OF RELATED INTEREST, DANISH REP FURNISHED US WITH COPY OF ARTICLE IN RECENT ISSUE OF SOVIET " NEW TIMES" WHICH HE REGARDED AS INDICATING FAVORABLE SOVIET ATTITUDE TOWARDS NORDIC PROPOSAL FROM OUR REVIEW OF ARTICLE, ONLY BASIS FOR THIS VIEW WOULD BE FACT IT DESCRIBES NORDIC PROPOSAL OBJECTIVELY AS CONTRASTED TO DESCRIPTION IN SAME ARTICLE OF FORMER US- CANADIAN PROPOSAL.
DUNNIGAN

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NMAFVVZCZ

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